By: Senator(s) Hewes

To: Ports and Marine Resources

SENATE BILL NO. 2804

AN ACT TO TRANSFER THE DUTIES, POWERS, PERSONNEL AND 1 RESOURCES OF THE MARINE LAW ENFORCEMENT DIVISION OF THE DEPARTMENT OF WILDLIFE, FISHERIES AND PARKS TO THE DEPARTMENT OF MARINE 2 3 RESOURCES; TO AMEND SECTIONS 49-4-7, 49-15-3, 49-15-11, 49-15-21, 49-15-301 AND 63-11-19, MISSISSIPPI CODE OF 1972, TO CONFORM; TO 4 5 FURTHER AMEND SECTION 49-15-21, MISSISSIPPI CODE OF 1972, TO 6 CLARIFY THE POLICE POWERS OF THE MARINE LAW ENFORCEMENT OFFICERS; 7 AND FOR RELATED PURPOSES. 8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 9 SECTION 1. Section 49-15-3, Mississippi Code of 1972, is 10 11 amended as follows: 12 49-15-3. As used in this chapter, the term: (a) "Commission" means the Mississippi Commission on 13 14 Marine Resources. (b) "Department" means the Department of Marine 15 Resources. 16 17 (C) "Domicile" means a person's principal or primary place of abode in which a person's habitation is fixed and to 18 19 which the person, whenever absent, has the present intention of returning after a departure of absence therefrom, regardless of 20 21 the duration of the absence. The burden of proving domicile in 2.2 the State of Mississippi shall be on the person claiming that status. A person holding a current driver's license shall be 23 24 deemed to be domiciled within the state issuing the license. If a 25 person does not hold a current driver's license the following 26 evidence may be considered in establishing, but is not necessarily 27 determinative of domicile: residence for income or other tax 28 purposes, homestead exemption receipt or other means prescribed by the commission. In the case of minors, domicile of the parents 29

30 shall be used as evidence of the minor's domicile.

31 (d) "Game fish" means cobia, also known as ling or 32 lemonfish (rachycentron canadum). The cobia is classified as game 33 fish.

34 (e) "Illegal oysters" means:

35 (i) All untagged shell stock;

36 (ii) Shell oysters obtained from uncertified shops37 or dealers or from an unlicensed catcher;

38 (iii) Oysters obtained from waters not declared 39 safe and sanitary by the department, except those oysters caught 40 by the commission for re-laying or under private leases pursuant 41 to Section 49-15-27;

42 (iv) Shucked oysters obtained from uncertified43 shops or repackers.

44 (f) "Inspector" means the chief inspector, the
45 assistant chief inspector, * * * deputy inspector, bureau director
46 and certified enforcement officer employed by the

47 department * * *.

(g) "Natural reefs" means any bottom under the jurisdiction of the commission of one or more acres on which oysters grow naturally, or have grown naturally, in a quantity sufficient to warrant commercial fishing as a means of livelihood, or have been used in such a manner within a period of ten (10) years next preceding the time the bottoms may come up for determination by the commission.

55 (h) "Resident" means a person, firm or corporation that 56 is domiciled in this state.

(i) "Seafood" means all oysters, saltwater fish,
saltwater shrimp, diamondback terrapin, sea turtle, crabs and all
other species of marine or saltwater animal life existing or
living in the waters within the territorial jurisdiction of the
State of Mississippi.

(j) "Tonging reefs" means any bottom under the
jurisdiction of the commission designated by the commission as an
area in which oysters may only be taken by use of hand tongs.
SECTION 2. Section 49-15-11, Mississippi Code of 1972, is
amended as follows:

67 49-15-11. (1) The Mississippi Department of Marine 68 Resources is hereby established and full power is vested in the department to manage, control, supervise, enforce and direct any 69 70 matters pertaining to saltwater aquatic life and marine resources 71 under the jurisdiction of the commission. The Department of 72 Wildlife, Fisheries and Parks shall transfer all powers, duties, employees, equipment, funds, buildings, facilities, inventory and 73 resources of the * * * marine * * * law enforcement * * * division 74 75 to the Department of Marine Resources.

76 The Executive Director of the Department of Marine (2) 77 Resources shall have the authority to internally reorganize the 78 Department of Marine Resources with persons meeting established 79 qualifications for comparable positions of duty and responsibility including, but not limited to, the deputy director, division 80 chiefs, biologists and other personnel. <u>All personnel actions</u> 81 82 initiated as a result of the transfer of law enforcement officers 83 shall be subject to the State Personnel Board rules and procedures. The executive director shall implement a merit 84 85 promotion system for all law enforcement officers. The merit 86 promotion system shall be based on an individual's merit and 87 length of service.

88 (3) Whenever the terms "Mississippi Marine Conservation 89 Commission," "Marine Conservation Commission," "Bureau of Marine 90 Resources" and "Mississippi Marine Resources Council" appear in 91 any state law, they shall mean the "Mississippi Commission on 92 Marine Resources."

93 <u>SECTION 3.</u> (1) The Department of Marine Resources and the 94 Department of Wildlife, Fisheries and Parks shall comply with 95 Sections 5-11-1 through 5-11-5 in the transfer of the marine law 96 enforcement division.

97 (2) The transfer of personnel shall be commensurate with the
98 number and classification of positions (PINS) allocated to the
99 Bureau of Marine Resources on January 1, 1999. The transfer shall

100 also include support, clerical, data processing, communications 101 and boating safety pins and resources. All unexpended balances of 102 appropriations, allocations or other funds related to marine law 103 enforcement and support functions shall be transferred. The 104 transfer of special funds shall be made in such a manner that the 105 relation between law enforcement programs and revenue source is 106 retained.

107 SECTION 4. Section 49-15-21, Mississippi Code of 1972, is 108 amended as follows:

109 49-15-21. (1) The executive director * * * shall appoint the necessary enforcement officers for the administration of this 110 111 chapter. The salary of all enforcement officers employed shall be 112 as determined by the State Personnel Board. However, the members of the Enforcement Officers' Reserve Unit created in subsection 113 (4) shall serve without pay, and shall not be employees of the 114 115 State of Mississippi for purposes of the State Personnel System, 116 the Workers' Compensation Law, the Public Employees' Retirement System or the State Employees' Life and Health Insurance Plan. 117

118 (2) All enforcement officers shall be experienced and qualified persons thoroughly familiar with the seafood business 119 and shall be at least twenty-one (21) years of age and be a high 120 school graduate or its equivalent. The enforcement officers 121 122 shall diligently enforce all laws and regulations for the 123 protection, propagation, preservation or conservation of all saltwater aquatic life of the State of Mississippi, and they are 124 125 hereby constituted peace officers of the State of Mississippi, with full police power and jurisdiction to enforce all laws of 126 the State of Mississippi and all regulations adopted and 127 promulgated by the commission. Enforcement officers may 128 129 exercise such powers in any county of the State of Mississippi 130 and on any waters of the state, and they are hereby authorized 131 to carry firearms or other weapons, concealed or otherwise, and 132 they shall investigate all persons, corporations and otherwise

133 who are alleged to have violated any laws, and make affidavits, 134 arrests and serve papers of any court of competent jurisdiction, 135 in like manner as is provided for sheriffs and deputy sheriffs, when the same shall be in connection with the enforcement of the 136 137 seafood laws of the State of Mississippi and such other laws and regulations of this state as the commission * * * may designate. 138 The enforcement officers may seize at any time aquatic life 139 caught, taken or transported in a manner contrary to the laws of 140 141 this state, and may confiscate and dispose of the same. Any net 142 or other paraphernalia used or employed in connection with a violation may be seized, and forfeiture proceedings may be 143 144 instituted pursuant to Sections 49-7-251 through 49-7-257. 145 Enforcement officers may draft the aid of captains, crews and boats or licensed vessels to enforce this chapter and may, 146 without warrant, board and search vessels or vehicles. 147 The 148 application for any license or permit from the commission to 149 catch, fish, take, transport or handle or process any form of aquatic life, or the taking, catching, transporting or handling 150 151 or processing of any and all aquatic life in this state shall 152 constitute acquiescence and agreement upon the part of the 153 owners, captains and crews, employers and dealers to the 154 provisions of this chapter and the agreement that enforcement 155 officers may exercise the authority granted under the provisions 156 hereof.

Prior to entering into performance of their duties or 157 (3) 158 delegations or as soon after appointment as possible, each 159 enforcement officer, at the expense of the commission * * *, shall 160 attend and complete an appropriate curriculum in the field of law 161 enforcement at the Mississippi Law Enforcement Officers' Training 162 Academy or other law enforcement training program approved under 163 Section 45-6-7. However, members of the Enforcement Officers' 164 Reserve Unit created in subsection (4) of this section may attend 165 the Mississippi Law Enforcement Officers' Training Academy at the

expense of the commission * * * if it deems the training necessary 166 or desirable. No enforcement officer shall be entitled to payment 167 168 of salary after the first six (6) months in office if he has either failed to attend the academy or has failed to comply with 169 170 other qualifications or successfully complete any law enforcement qualification examinations as the director deems necessary. 171 The enforcement officers shall, on a periodic basis, be required to 172 attend additional advanced courses in law enforcement in order 173 174 that they will be properly improved and trained in the modern, 175 technical advances of law enforcement.

There is hereby created an Enforcement Officers' 176 (4) (a) 177 Reserve Unit, hereinafter termed "the reserve," to assist the 178 enforcement officers in the performance of their duties under this chapter. The reserve shall consist of volunteers who are approved 179 180 by the chief inspector or his designated representative, and the 181 members of the reserve shall serve without pay. Reserve officers 182 shall be in such numbers as determined by the enforcement needs, with the maximum strength of reserve officers limited to the same 183 184 number as enforcement officers.

185 To be eligible for membership in the reserve, an (b) 186 applicant must be twenty-one (21) years of age, be a high school graduate or its equivalent, be in good physical condition, have a 187 Mississippi driver's license, be in good standing with the 188 189 community, be available for training and duty, not be a member of any police, auxiliary police, civil defense, or private security 190 191 agency, have never been convicted of a felony, and have one (1) of 192 the following:

(i) An honorable discharge or honorable separation
certificate from one (1) of the United States military services;
(ii) Three (3) years of responsible post-high
school work experience that required the ability to deal
effectively with individuals and groups of persons;
(iii) Successful completion of sixty (60) semester

199 hours at an accredited college or university; or

200 (iv) The qualifications as are outlined in this201 section for enforcement officers.

202 Members of the immediate family of enforcement officers shall 203 not be eligible for the reserve unless a special waiver is 204 granted.

Upon acceptance into the reserve, members shall receive a temporary appointment for one (1) year. During this year of temporary status, members must successfully complete the required training and must qualify on the same firearms course as enforcement officers.

(c) The reserve shall be under the leadership and 210 direction of the assistant chief inspector, who may designate an 211 enforcement officer to coordinate the actions of the reserve. 212 The 213 training of the reserve shall be conducted by an enforcement 214 officer. The reserve shall meet at least once each month for the 215 purpose of training and transacting any business as may come before it. The chief inspector shall be notified in writing of 216 217 all meetings of the reserve and the time and place of the meetings shall be recorded with the chief inspector. The chief inspector 218 219 shall prepare a reserve officer's manual with the advice and consent of the commission * * *. The manual shall include, but is 220 not limited to, the following: activities and operations, 221 222 training, administration and duties. During active service, the 223 reserve shall be under the direction of the chief inspector or his 224 designated representative. When a reserve officer is on active 225 duty and assigned to a specific enforcement officer, he shall be 226 under the direct supervision of that officer. Reserve officers 227 serve at the discretion of the chief inspector and may be 228 dismissed by him or by a board of inquiry appointed by the 229 commission * * *. Reserve officers shall furnish their own 230 uniforms and other personal equipment if the commission * * * does not provide such items. 231

(d) The commission * * * may, by regulation, require
members of the Enforcement Officers' Reserve Unit to attend
officer reserve training programs conducted by county or municipal
agencies.

(e) The commission * * * may issue uniforms to such
reserve officers and may authorize the issuance of any state
equipment necessary for the reserve officers to adequately assist
law enforcement officers. The commission * * * shall develop a
reserve officer identification system to accomplish the issuance
of such items in accordance with the State Auditor guidelines.

242 (f) If the commission * * * determines that a member of the Enforcement Officers' Reserve Unit may attend a training 243 program as authorized under this section, it shall require that 244 245 reserve officer to sign an agreement, prior to attending a 246 training program, which shall stipulate that if the reserve 247 officer accepts employment from any other public or private law enforcement agency within three (3) years after completion of his 248 249 training program, the reserve officer or the respective hiring law 250 enforcement agency shall reimburse the department for the total 251 cost of his training program. By October 1 of each year, the 252 department * * * shall provide the Game and Fish Committee of the 253 Mississippi House of Representatives and the Ports and Marine 254 Resources Committee of the Mississippi Senate a listing which 255 contains each name and the respective cost of training each 256 reserve officer received during the previous year.

257 SECTION 5. Section 49-15-301, Mississippi Code of 1972, is 258 amended as follows:

49-15-301. (1) The Mississippi Commission on Marine Resources is hereby established and full power is vested in the commission to regulate all matters pertaining to all saltwater aquatic life and marine resources. The commission shall administer the Coastal Wetlands Protection Law and the Public Trust Tidelands Act. The power and duties of the commission shall

265 be exercised through the Department of Marine Resources. * * * The Mississippi Commission on Marine Resources shall 266 (2) 267 consist of seven (7) members to be appointed as follows: 268 (a) The Governor shall appoint six (6) members who 269 shall be residents of Jackson, Harrison and Hancock Counties with 270 the advice and consent of the Senate. The Governor shall appoint 271 two (2) members from each county. The members designated in 272 subparagraphs (i), (ii), (iv) and (vi) must be a resident of the 273 county where the business he is appointed to represent is located. 274 (b) The commission shall be composed as follows: 275 One (1) member shall be a commercial seafood (i) 276 processor. 277 (ii) One (1) member shall be a commercial 278 fisherman. 279 (iii) One (1) member shall be a recreational 280 sports fisherman. 281 (iv) One (1) member shall be a charter boat 282 operator. 283 (v) One (1) member shall be a member of an 284 incorporated nonprofit environmental organization. 285 (vi) One (1) member shall be from the nonseafood 286 industry. The member of the Commission on Wildlife 287 (vii) 288 Fisheries and Parks from the Fifth Congressional District. 289 (c) Of the initial members appointed by the Governor, 290 the members designated in subparagraphs (i),(ii) and (iii) shall 291 serve for an initial term of two (2) years and one (1) member 292 shall be appointed from each county. The members designated in 293 subparagraphs (iv), (v) and (vi) shall serve an initial term of 294 four (4) years and one (1) member shall be appointed from each 295 county. All terms after the initial terms shall be for a period of four (4) years. The term of the member from the Commission on 296 297 Wildlife, Fisheries and Parks shall be coterminous with his term

298 on the Commission on Wildlife, Fisheries and Parks.

Any vacancy in the office of an appointed member of 299 (d) 300 the commission shall be filled by appointment by the Governor for 301 the balance of the unexpired term.

302 (3) Each member shall have a demonstrated history of 303 involvement in the matter of jurisdiction for which he is 304 appointed to represent and his employment and activities must not 305 conflict with the matter of jurisdiction represented. A member shall not have a record of conviction of violation of fish and 306 307 game or seafood laws or regulations within the five (5) years 308 preceding his appointment or a record of any felony conviction.

309 (4) The commission shall elect a chairman who shall preside at all meetings of the commission, and the commission shall also 310 elect a vice-chairman who shall serve in the absence or inability 311 312 of the chairman. * * *

313 (5) Each member shall be paid actual and necessary expenses 314 incurred in attending meetings of the commission and in performing his duties away from his domicile under assignment by the 315 316 commission. In addition, members shall receive the per diem 317 authorized in Section 25-3-69, Mississippi Code of 1972.

318 (6) The commission shall adopt rules and regulations governing times and places of meetings and shall adopt bylaws 319 320 governing the manner of conducting its business. Each member 321 shall take the oath prescribed by Section 268 of the Mississippi Constitution of 1890 and shall, before assuming office, enter into 322 323 bond in the amount of Thirty Thousand Dollars (\$30,000.00), to be approved by the Secretary of State conditioned according to law 324 and payable to the State of Mississippi. 325

326 (7) The commission shall not take any action, except by vote in meeting assembled, and such action shall be included in the 327 328 minutes of the commission. A majority of the members shall constitute a quorum of the commission. 329

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(8) The commission, through the Department of Marine

331 Resources, shall devise a plan to make licenses available in each 332 coastal county.

(9) (a) There is hereby created a marine resources technical advisory council composed of the Executive Director of the Gulf Coast Research Lab, or his designee; the Executive Director of the Department of Environmental Quality, or his designee; and the Executive Director of the Department of Wildlife, Fisheries and Parks, or his designee.

339 (b) The council shall give technical assistance to the340 commission.

341 (10) For purposes of this section the following definitions 342 apply:

343 (a) "Charter boat operator" means an individual who
344 operates a vessel for hire guiding sports fishermen for a fee and
345 is duly licensed to engage in such activity in the State of
346 Mississippi.

347 (b) "Commercial fisherman" means a fisherman who sells,
348 barters or exchanges any or all of his catch or who is paid for
349 attempting to catch marine species.

350 (c) "Commercial seafood processor" means an individual 351 who engages in the business of purchasing seafood products and 352 preparing them for resale and who is duly licensed to engage in 353 such commercial activity in the State of Mississippi.

(d) "Incorporated environmental nonprofit organization"
 means an organization duly incorporated in any state as a
 nonprofit organization and whose stated goals and purposes are the
 conservation of natural resources.

358 (e) "Non-seafood industry" means an industry not 359 involved in the catching, processing or packaging of marine 360 species.

361 (f) "Recreational sports fisherman" means an individual 362 who catches or harvests marine species only for recreation or 363 personal consumption and not for sale.

364 SECTION 6. Section 63-11-19, Mississippi Code of 1972, is 365 amended as follows:

366 63-11-19. A chemical analysis of the person's breath, blood or urine, to be considered valid under the provisions of this 367 368 section, shall have been performed according to methods approved by the State Crime Laboratory created pursuant to Section 45-1-17 369 370 and the Commissioner of Public Safety and performed by an 371 individual possessing a valid permit issued by the State Crime 372 Laboratory for making such analysis. The State Crime Laboratory 373 and the Commissioner of Public Safety are authorized to approve 374 satisfactory techniques or methods, to ascertain the 375 qualifications and competence of individuals to conduct such 376 analyses, and to issue permits which shall be subject to 377 termination or revocation at the discretion of the State Crime 378 Laboratory. The State Crime Laboratory shall not approve the 379 permit required herein for any law enforcement officer other than 380 a member of the State Highway Patrol, a sheriff or his deputies, a city policeman, an officer of a state-supported institution of 381 382 higher learning campus police force, a security officer appointed and commissioned pursuant to the Pearl River Valley Water Supply 383 384 District Security Officer Law of 1978, a national park ranger, a national park ranger technician, a military policeman stationed at 385 386 a United States military base located within this state other than 387 a military policeman of the Army or Air National Guard or of Reserve Units of the Army, Air Force, Navy or Marine Corps, <u>a</u> 388 389 marine law enforcement officer employed by the Department of 390 Marine Resources, or a conservation officer employed by the Mississippi Department of Wildlife, Fisheries and Parks. 391 The permit given a conservation officer or a marine law enforcement 392 officer shall authorize such officer to administer tests only for 393 394 violations of Sections 59-23-1 through 59-23-7.

395 The State Crime Laboratory shall make periodic, but not less 396 frequently than quarterly, tests of the methods, machines or

397 devices used in making chemical analysis of a person's breath as 398 shall be necessary to ensure the accuracy thereof, and shall issue 399 its certificate to verify the accuracy of the same.

400 SECTION 7. Section 49-4-7, Mississippi Code of 1972, is 401 amended as follows:

402 49-4-7. The commission * * * shall establish and appoint 403 advisory committees for * * * Parks and Recreation and * * * 404 Wildlife and Fisheries. The advisory committees shall aid the 405 commission * * * in formulating policies, discussing problems and 406 considering other matters related to these * * * <u>areas as</u> 407 designated by the commission.

The department is designated as the single state agency to receive and expend any federal funds *** * *** made available for matters within the jurisdiction of the department.

The department shall be responsible for conserving, managing, developing and protecting the wildlife and <u>freshwater</u> fisheries resources of the state * * *. The department shall coordinate all functions of state government related to wildlife and fisheries resources that are within the jurisdiction of the department. SECTION 8. Section 59-21-111, Mississippi Code of 1972, is amended as follows:

418 59-21-111. (1) The Mississippi Commission on Wildlife, 419 Fisheries and Parks shall be the Mississippi Boat and Water Safety 420 Commission, and shall exercise the duties and responsibilities of 421 the Mississippi Boat and Water Safety Commission through the 422 Mississippi Department of Wildlife, Fisheries and Parks, insofar 423 as practicable under the provisions of Chapter 4 of Title 49, 424 Mississippi Code of 1972; except on marine waters under the 425 jurisdiction of the Commission on Marine Resources.

426 (2) The Commission on Marine Resources shall exercise the
427 duties and responsibilities of the Mississippi Boat and Water
428 Safety Commission <u>through the Mississippi Department of Marine</u>
429 <u>Resources</u> on the marine waters of the state. The Commission on

Marine Resources shall not exercise any powers related to
numbering of undocumented vessels. Those powers are vested
exclusively in the Commission on Wildlife, Fisheries and Parks.
SECTION 9. This act shall take effect and be in force from
and after July 1, 1999.